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Ernest B. Kelly, III, President

January 18, 2001

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The Honorable William E. Kennard Chairman Federal Communications Commission Room A302 445 12th Street, SW Washington, D.C. 20554

FEDERAL GOMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

Re: CC Docket No. 96-98 (UNE Remand Proceeding)

Dear Chairman Kennard:

In a January 4, 2001, letter to the Commission, a large group of prominent competitive local exchange carriers implored the agency to require incumbent local exchange carriers to make unbundled local switching (ULS) more broadly available to competitors seeking to enter local markets. The CLECs persuasively argued that greater access to ULS would enable new entrants to (1) serve a broader base of customers, (2) establish a broader market footprint, and (3) focus more resources on customer service and retention. In short, making ULS more broadly available would substantially increase competition in local telephone markets.

The Association of Communications Enterprises is writing for two reasons. First, by wholeheartedly seconding the position taken by our colleagues in the letter cited above, we wish to again go on record in expressing strong support for making ULS and, by extension, the Unbundled Network Element (UNE) – Platform universally available to all competitive local carriers. Indeed, competitive local exchange carriers should have access to ULS and the UNE-Platform regardless of the types of customers they wish to serve and the markets in which they choose to operate. We firmly believe this was the intent of the 1996 Telecommunications Act and any restrictions placed on these technologies certainly would violate the spirit if not the letter of the law.

Our second purpose for writing today is to bring to the Commission's attention a survey conducted recently by ASCENT to determine the implementation of the UNE-Platform on a state-by-state basis. As you can see from the attached summary, the survey found a disturbing lack of progress by many states in ensuring that the UNE-Platform is available to competitive carriers. In fact, nearly five years after enactment of the 1996 Act, officials in approximately half of the 50 states have yet to take the steps necessary to make the UNE-Platform readily and meaningfully available to competitors.

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As you are well aware, the 1996 Act established three means by which new entrants could compete against incumbent LECs and bring significant competition to local phone markets: interconnection, unbundled network elements, and resale. As we look back over the past five years, we see that none of these has proven to be the competitive potion framers of the Act had envisioned – at least not yet. For this very reason, the Commission must persist in maximizing the competitive potential of each method of market entry. With respect to unbundled network elements, this certainly means giving competitive carriers universal access to the UNE-Platform.

It is our hope the ASCENT survey will prompt the Commission to assert its leadership role in the implementation of the 1996 Act by undertaking an ongoing program to remind the states of the importance of the UNE-Platform to local competition. More importantly, the program should persuade non-compliant states of the need to make the UNE-Platform readily and meaningfully available to competitive service providers.

Thank you very much.

Sincerely,

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cc: Commissioner Furchtgott-Roth Commissioner Ness Commissioner Powell Commissioner Tristani

Dorothy Attwood
Rebecca Beynon
Michelle Carey
Kyle Dixon
Jordan Goldstein
Anna Gomez
Jonathan Reel
Magalie Roman Salas, Secretary
Deana Shetler

ASCENT Status of Unbundled Network Element Platform Availability January 18, 2001

	Commission UNE-P	January 18, 2001	
State	Requirement	Regulatory Status	Docket Number
		The Commission has not yet addressed UNE-P, but may do so later this year. Currently, the Commission is focusing on UNE pricing. It has adopted current BellSouth and GTE UNE rates as interim rates, and is working on establishing	
Alabama	No	permanent, deaveraged rates.	26029
Alaska	Yes	The Commission ordered the provision of UNE-P in orders issued in arbitrated interconnection disputes.	U-9689; U-96127
Arizona	No	The Commission has not ordered UNE-P, although it is available via negotiated interconnection agreements. The Commission has indicated a desire to test UNE-P as part of the third-party operations support system tests that will be conducted on Qwest's systems. A UNE pricing proceeding is also ongoing	T-00000A-00-0194
Arkansas	No	UNE-P is available only through negotiated interconnection agreements. However, competitors are usually able to obtain UNE-P in this manner.	None
California Colorado	Yes Yes	The Commission interpreted the United States Supreme Court's September, 1999 Order to require incumbents to provide UNE-P. Consequently, the Commission ordered Pacific Bell to provide UNE-P in a November 18, 1999 Order.	D.99-11-050 R.93-04-003/I.93-04-002
		UNE-P is provided by Qwest under its statement of generally available terms. The Department on March 16, 1999 ordered Southern New England Telephone to provide up to five UNE combinations requested by competitors, including UNE-P.	99A-577T
Connecticut Delaware	Yes	SNET indicated in that proceeding it was already providing UNE-P. UNE-P was addressed only in proceedings arbitrating AT&T and Verizon's interconnection agreement. In that proceeding, AT&T asked the Commission to order Verizon to provide UNE-P, but was told in 1998 to go back and renegotiate the agreement with Verizon to attempt to get UNE-P through negotiation before the Commission would address the issue. AT&T has not asked the Commission to revisit UNE-P provisioning.	313-98
		The Commission considers the FCC's Order in docket 99-238 to be controlling, requiring all incuments to provide UNE-P nationwide, and obviating the need for a state-specific order directing UNE-P provisioning. The Commission is addressing	
Florida Georgia	No Yes	UNE pricing in an ongoing docket. The Commission ordered BellSouth to provide UNE-P on February 1, 2000. The Commission also initiated a UNE pricing docket in March, 2000 which is still ongoing.	990649-TP 10692-U (Provisioning) U-11900 (Pricing)
Hawaii	No	The Commission has not required incumbent provision of UNE-P, but does encourage provisioning through interconnection agreements. Commission does believe it has the authority to require UNE-P, should the issue arise.	7702
		UNE-P has been addressed only through the arbitration of an interconnection agreement between AT&T and US West which included UNE-P. Qwest has interpreted this arbitration order to apply only to provisioning of UNE-P to	
Idaho	No	existing customers, not to new customers. UNE-P is available only to residential customers under the SBC-Ameritech merger conditions effective in Illinois. UNE-P is also available via interconnection agreements, but is not used extensivey due to provisioning problems that competitors have been experiencing with Ameritech. The company won't combine new and existing lines or let competitors use shared transport to provide	None
Illinois	No	intraLATA toll. Rather, Ameritech requires competitors to use their own facilities or pay access fees. The Illinois Commerce Commission is addressing these competitor concerns in recently-opened docket 00-1700.	98-0555 00-1700
		UNE rates were established by the Commission in an August 16, 2000 order, and the Commission plans to address UNE-P during 2001. The testing of Ameritech's provisioning of UNE-P has also been included in the Ameritech Indiana	
Indiana	No	Operations Support System Master Test Plan. The Commission has issued no order requiring Qwest to provide UNE-P to	41657
Iowa		competitors, nor does it have immediate plans to address the issue. A September 30, 1999 Commission order in in an arbitrated interconnection	None
Kansas		dispute between AT&T and Southwestern Bell directs Southwestern Bell to combine UNEs in "any feasible manner".	9 7- AT&T-290-ARB

ASCENT Status of Unbundled Network Element Platform Availability January 18, 2001

		January 18, 2001	
State	Commission UNE-P Requirement	Regulatory Status	Docket Number
		BellSouth is required to provide UNE-P to competitors under a 1997 Commission	270,000,170,000
		order. UNE-P is also availabe through interconnection agreements. A UNE	
Kentucky	Yes	pricing proceeding is currently underway.	Adm. Case No. 382
		UNE-P is available only via interconnection agreements. An ongoing UNE	
Louisiana	No	deaveraging docket includes some UNE combinations, and may address UNE-P.	U-24714-A
		The Commission has not addressed any UNE issues, including UNE-P, and has no	
Maine	No	immediate plans to do so.	None
		Verizon is required to provide UNE-P to competitors under a 1998 Commission	
		order. UNE rates have not yet been established. The Commission is currently	
Maryland	Yes	relying on rates established in interconnection agreements.	8731
1.0	**	Verizon-Massachusetts Tariff No. 17 provides UNE-P. The tariff was approved by	1
Massachusetts	Yes	the Department on May 4, 2000.	DTE 98-57, Phase II
		A February 9, 2000 Commission order requires Ameritech to provide UNE-P to	
		competitors. However, Ameritech has yet to make a tariff filing providing an	
		unrestricted UNE-P offering. A January 4, 2001 Commission order restates the	
Mishigan	V	requirement that Ameritech provide conpetitors with combinations of UNEs that	
Michigan	Yes	the company "ordinarily combines."	U-11104, U-12143, U-12320
		The Commission ordered Qwest to provide UNE-P to MCI, AT&T, and Sprint in	
		court remanded resolution of a complaint brought by those three companies.	
		However, for the remainder of competitors, Qwest has been ordered only to	
		provide certain UNEs, not UNE-P specifically. UNE-P is included in Qwest's Minnesota Statement of Generally Available Terms, currently under review by the	
		Commission. The Statement of Generally Available Terms should go into effect	 P-442,5321,3167,466,421/96-
Minnesota	No	by late January, 2001.	1540;P-999/CI-99-465
Minnesota	110	oy face standary, 2001.	13403-3370137-03
Mississippi	No	An ongoing Commission proceeding addressses UNE pricing and availability. Hea	97-AD-554
Missouri	Yes	UNE-P is available to all competitors under arbitrated interconnection agreements.	
- V		A UNE proceeding was initiated March 2000, which will address UNE-P	
Montana	No	availability. Hearings in this matter are anticipated in May or June 2001.	D.2000.6.89
	· · · · · · · · · · · · · · · · · · ·	UNE-P is provided by Qwest under its Nebraska Statement of Generally Available	
Nebraska	Yes	Terms.	C-1830
		UNE-P has not been addressed through a formal rulemaking, but has been reviewd	
		by the Commission on a case-by-case basis. Nevada Bell offers UNE-P to	
		competitors under the SBC-Ameritech merger conditions which are effective in	
Nevada	No	Nevada. A UNE pricing docket is ongoing.	00-7012 (UNE Pricing)
		The Commission has not addressed UNE-P. However, Verizon filed an amended	
		Statement of Generally Available Terms on August 4, 2000 which provides UNE-	
Land to the second		P. The Commission allowed the Statement of Generally Available Terms to go	
New Hampshire	No	into effect pending its review and possible Commission-ordered revisions.	DTE 97-271
		Verizon is required to provide UNE-P to competitors under a September 29, 1999	
New Jersey	Yes	Board order.	TX98010010
		UNE-P is available only through negotiated interconnection agreements. The	
New Mexico	No	Commission has not addressed the issue, and has no immediate plans to do so.	None
		Verizon is required to provide UNE-P to competitors under a 1998 Commission	
New York	Yes	order.	98-C-0690
		UNE-P is available only through negotiated interconnection agreements.	
		However, the Commission plans to address UNE-P provisioning in Phase II of its	D 100 0 1122D
North Carolina	No	UNE Docket, which commenced in October 2000.	P-100, Sub133D
Month Dates	X T₋	UNE-P is available only through negotiated interconnection agreements. The	
North Dakota	No		None
		The Commission has ordered Ameritech to provide UNE-P to competitors. UNE-P	
		is also available under the SBC-Ameritech merger conditions effective in Ohio.	93-487-TP-AIT
		Ameritech has filed a proposed carrier-to-carrier tariff and model interconnection	96-922-TP-UNC
Obje	V.	[a . was	00-942-TP-COI
Ohio	Yes		00-1368-TP-ATA
Oklahoma	Vaa	UNE-P is required under a 1997 Commmission order issued in an interconnection	
OMADOMA	Yes	arbitration between AT&T and Southwestern Bell.	97-213

Prepared on behalf of the Association of Communications Enterprises by Miller Isar, Inc.

ASCENT Status of Unbundled Network Element Platform Availability January 18, 2001

		January 18, 2001	
State	Commission UNE-P Requirement	Regulatory Status	Docket Number
		A June 19, 2000 Commission order prohibits separation of currently combined	
		UNEs and requires Qwest and GTE to provide all technically feasible UNE	
Oregon	Yes	combinations.	UT138, UT139
		The Commission ordered Verizon to provide UNE-P to competitors as part of its	P-00991648/49
Pennsylvania	Yes		R-00005261
		An August 1999 Commission order requires Verizon to provide UNE-P to	
Rhode Island	Yes	competitors.	2681
		A Commission June 1, 1998 order found that Bell South is not obligated to provide	
South Carolina	No	UNE-P to its competitors.	97-374C, Order 98-214
		The Commission has not addressed UNE-P provisioning. UNE-P is contained in	
ŀ		Qwest's South Dakota Statement of Generally Available Terms, which has not yet	
South Dakota	No	been approved by the Commission.	None
		UNE-P is available only through negotiated interconnection agreements. A UNE	
Tennesee	No	pricing docket is ongoing.	97-01262
	and the second s	arbitration of interconnection agreements between AT&T and Southwestern Bell.	
		UNE-P is also available under the Texas model interconnection agreement (T2A),	
		and is part of the conditions of Southwestern Bell's Texas in-region interLATA	
Texas	Yes	entry.	16251; 16226
Texas		A June 5, 1998 Commission order finds UNE-P provisioning to be required under	
Utah	Yes		96-087-03/96-095-01
		The Commission has ordered Verizon to provide all UNE combinations provided	
		in other states. The New York Commission order requiring UNE-P provisioning is	
Vermont	Yes		5900
Virginia	No		None
,g	****	The Commission has ordered Qwest to offer UNE-P to its competitors. A UNE	
Washington	Yes	pricing docket is ongoing.	UT-003013
, ushington		A January 4, 2001 Commission order in Docket No. 00-0165 approved an	01 003013
		1 7	00-0165
West Virginia	Yes		96-1516
west virginia	169	UNE-P will be addressed in the Commission's proceeding to examine Qwest's	70 1710
		Wisconsin operations support systems. Qwest filed a proposed UNE-P tarrif in	
Wisconsish	Voq		6720 - TI-160
Wisconsisn	Yes	L	0/20-11-100
404	3.7	The Commission has not addressed UNE-P, but anticipates addressing the issue in	NI
Wyoming	No	the near future.	None